

Public Document Pack

GREATER MANCHESTER PLANNING AND HOUSING COMMISSION

DATE: Thursday 12 September 2019
TIME: 2.00 pm
VENUE: The Boardroom, GMCA Offices, Churchgate House,
Oxford Street, Manchester, M1 6EU

ANNUAL MEETING

1. WELCOME, INTRODUCTIONS AND APOLOGIES

2. APPOINTMENT OF CHAIR

To note the appointment of Mayor Paul Dennett, as the GM Portfolio Holder for Housing, Homelessness and Infrastructure as Chair of the Commission as per the Terms of Reference

3. APPOINTMENT OF VICE CHAIR

To appoint a Vice Chair of the Commission as per the Terms of Reference

4. MEMBERSHIP OF THE COMMISSION

District	Member
GMCA Portfolio Lead	Mayor Paul Dennett (Lab)
Bolton	Toby Hewitt (Con)
Bury	Eamonn O'Brien (Lab)
Manchester	Susan Richards (Lab)
Oldham	Hannah Roberts (Lab)
Rochdale	Linda Robinson (Lab)
Salford	Derek Antrobus (Lab)
Stockport	David Mellor (Lab)
Tameside	Ged Cooney (Lab)
Trafford	James Wright (Lab)
Wigan	Terence Halliwell (Lab)

5. TERMS OF REFERENCE

1 - 6

To note the revised Planning and Housing Commission Terms of Reference

ORDINARY MEETING

- 6. CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS**
- 7. DECLARATIONS OF INTEREST** 7 - 10
- To receive declarations of interest in any item for discussion at the meeting. A blank form for declaring interests has been circulated with the agenda; please ensure that this is returned to the Governance and Scrutiny Officer at the start of the meeting
- 8. MINUTES** 11 - 16
- To consider the approval of the minutes of the meeting held on 5 March 2019
- 9. OVERVIEW OF PLANNING AND HOUSING COMMISSION POLICY AREAS** 17 - 34
- Presentation of Mayor Paul Dennett, Portfolio Lead Housing, Homelessness, and Infrastructure
- 10. NATURAL CAPITAL UPDATE ON BIODIVERSITY NET GAIN** 35 - 50
- Presentation of Natural Capital Group, Natural England
- 11. HOUSING MARKET MONITOR - TO FOLLOW**
- Report of Lucy Woodbine, Principal, Planning and Housing Research, GMCA

For copies of papers and further information on this meeting please refer to the website
www.greatermanchester-ca.gov.uk.

Alternatively, contact the following Governance and Scrutiny Officer:

✉ Lindsay.dunn@greatermanchester-ca.gov.uk

☎ 0161 778 7009

This agenda was issued 4 September 2019 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU

PLANNING AND HOUSING COMMISSION

DATE: 12 SEPTEMBER 2019

SUBJECT: PLANNING AND HOUSING COMMISSION: REVISED TERMS OF REFERENCE

REPORT OF: PAUL DENNETT, SALFORD CITY MAYOR AND GMCA PORTFOLIO LEAD FOR HOUSING, HOMELESSNESS AND INFRASTRUCTURE

PURPOSE OF REPORT

To advise the Planning and Housing Commission that the Joint GMCA and AGMA Executive Board approved the revised terms of reference for the Planning and Housing Commission on 28 June 2019. The revised terms of reference had previously presented as a draft to the Planning and Housing Commission on 12 September 2018.

RECOMMENDATIONS

The Planning and Housing Commission is requested to:

- To note the Planning and Housing Commission Terms of Reference (attached at Appendix 1)

CONTACT OFFICERS

Steve Rumbelow, Chief Executive Rochdale Council and Lead Chief Executive Housing, Homelessness and Infrastructure steve.rumbelow@rochdale.gov.uk

Anne Morgan, Head of Strategic Planning, GMCA Anne.Morgan@greatermanchester-ca.gov.uk

1. BACKGROUND

- 1.1 Following the election of the Greater Manchester Mayor and the refreshed Greater Manchester Strategy, the Planning and Housing Commission re-considered its Terms of Reference to ensure that they are fit for purpose and that the Commission can support the Strategy in creating a much more integrated approach to place-shaping, investing in all places in Greater Manchester.
- 1.2 The proposed Terms of reference are attached at Appendix 1. The key areas of change are:
- Updating the role of the Commission to reflect relevant aspects of the new
 - GMS Vision and the approach to place making it sets out
 - Updated the priorities for the Commission so that these reflect the ambitions in the Greater Manchester Strategy where these relate to housing, homelessness and infrastructure issues
 - To include the importance of supporting other key ambitions in the GMS, for example the work of the Homelessness Action Network and Low Carbon Hub Commission
 - Membership to be amended to include a broader selection of stakeholders, changes to private sector engagement and an emphasis of local community engagement.
- 1.3 The Planning and Commission agreed the revised Terms of Reference at its meeting on 14 December 2017 and recommended that they be reported to the GMCA\AGMA Executive Board for formal approval and adoption.

2. RECOMMENDATIONS

- 2.1 To note the Planning and Housing Commission Terms of Reference (attached at Appendix 1)

GM PLANNING AND HOUSING COMMISSION

1 ROLE AND TERMS OF REFERENCE

1.1 The role of the Commission is:

To support Greater Manchester fulfil its vision to become one of the best places in the world to grow up, get on and grow old.

To bring together key stakeholders from the planning and housing sectors in support of this vision, helping to create a place in which people are proud of where they live, with a decent home, a fulfilling job, and stress free journeys are the norm.

1.2 To fulfil this role, the Commission will prioritise a number of key ambitions in the Greater Manchester Strategy:

- *Ensure we have the right employment sites in the right locations to support economic growth across all parts of GM;*
- *Support GMs town centres to become quality places where people choose to live and work;*
- *Become the UKs leading innovator in housing development; and*
- *See all parts of GM become neighbourhoods of choice, with good quality affordable homes in safe and attractive communities, well served by public transport and with access to excellent local amenities.*

1.3 The Commission will also contribute to several other key ambitions in the Greater Manchester Strategy, with particularly strong links to the work of the GM Homelessness Action Work and the GM Low Carbon Hub.

1.4 Amongst the ways in which the Commission will fulfil its role will be to:

- *Commission and publish research and evidence, to inform policy and decisions by the GMCA/AGMA and other GM strategic bodies, e.g the Local Enterprise Partnership as well as individual districts;*
- *Provide advice to the GMCA/AGMA on strategic planning and housing issues;*
- *Ensure that GM Planning and Housing work is clearly communicated to different stakeholder groups, including residents and communities;*

- *Work with a range of agencies and delivery partners to oversee programmes at the GM scale, ensuring that the planning and housing related ambitions in the GM Strategy are taken forward and implemented by a range of partners; and*
- *Working with a range of groups and stakeholders, ensure the alignment of other strategies with our planning and housing ambitions, especially in terms of transport, connectivity and the natural environment.*

2 MEMBERSHIP AND ADVICE

2.1 Commission membership is made up of:

- The GM Portfolio Holder for Housing, Homelessness and Infrastructure (Chair)
- One GM elected member from each of the ten GM districts, nominated annually at the GMCA/AGMA AGM
- A representative of the GM Housing CEO's Group
- A representative of Transport for Greater Manchester
- A representative of the Voluntary, Community and Social Enterprise network in GM
- A representative of the Strategic Health Partnership in GM
- A representative from a University planning or built environment department

2.2 **A vice chair** is also appointed by the group from within this membership.

2.3 **Private Sector engagement** will be through a Panel of private sector stakeholders, led by a small core group but managed flexibly to engage a much wider network of individuals on relevant aspects of work. One member of the Panel will be invited to take part in Commission meetings and the Panel will be invited to make reports at regular intervals in order to commission work or report on findings (agreed as a separate proposal).

2.4 **Local community engagement** will be through individual GM Districts, and the Commission will work with representatives from all 10 Districts to ensure that meaningful opportunities for community engagement are created in the development of GM planning and housing initiatives.

2.5 **Advice and support** to the PHC is provided by the lead Chief Executive for Housing, Homelessness and Infrastructure, as well as the GM Planning and Housing Team.

In addition, the Commission can identify and appoint its own advisors to attend meetings or provide written advice on specific issues. Current advisors are appointed from:

- The Homes and Communities Agency
- The Environment Agency

3 ACCOUNTABILITY

- 3.1 The Commission reports to both the GMCA and AGMA Executive Board through its Chair and the lead Chief Executive for Housing, Planning and Homelessness.

This page is intentionally left blank

GM PLANNING AND HOUSING COMMISSION – 12 SEPTEMBER 2019

Declaration of Councillors' Interests in Items Appearing on the Agenda

NAME: _____

DATE: _____

Minute Item No. / Agenda Item No.	Nature of Interest	Type of Interest
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary
		Personal / Prejudicial / Disclosable Pecuniary

Please see overleaf for a quick guide to declaring interests at meetings.

QUICK GUIDE TO DECLARING INTERESTS AT MEETINGS

This is a summary of the rules around declaring interests at meetings. It does not replace the Member's Code of Conduct, the full description can be found in the GMCA's constitution Part 7A.

Your personal interests must be registered on the GMCA's Annual Register within 28 days of your appointment onto a GMCA committee and any changes to these interests must notified within 28 days. Personal interests that should be on the register include:

- Bodies to which you have been appointed by the GMCA
- Your membership of bodies exercising functions of a public nature, including charities, societies, political parties or trade unions.

You are also legally bound to disclose the following information called DISCLOSABLE PERSONAL INTERESTS which includes:

- You, and your partner's business interests (eg employment, trade, profession, contracts, or any company with which you are associated)
- You and your partner's wider financial interests (eg trust funds, investments, and assets including land and property).
- Any sponsorship you receive.

FAILURE TO DISCLOSE THIS INFORMATION IS A CRIMINAL OFFENCE

STEP ONE: ESTABLISH WHETHER YOU HAVE AN INTEREST IN THE BUSINESS OF THE AGENDA

If the answer to that question is 'No' – then that is the end of the matter. If the answer is 'Yes' or Very Likely' then you must go on to consider if that personal interest can be construed as being a prejudicial interest.

STEP TWO: DETERMINING IF YOUR INTEREST PREJUDICIAL?

A personal interest becomes a prejudicial interest:

- where the well being, or financial position of you, your partner, members of your family, or people with whom you have a close association (people who are more than just an acquaintance) are likely to be affected by the business of the meeting more than it would affect most people in the area.
- the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.

FOR A NON PREJUDICIAL INTEREST

YOU MUST

- Notify the governance officer for the meeting as soon as you realise you

FOR PREJUDICIAL INTERESTS

YOU MUST

- Notify the governance officer for the meeting as soon as you realise you

have an interest

- Inform the meeting that you have a personal interest and the nature of the interest
- Fill in the declarations of interest form

TO NOTE:

- You may remain in the room and speak and vote on the matter
- If your interest relates to a body to which the GMCA has appointed you to you only have to inform the meeting of that interest if you speak on the matter.

have a prejudicial interest (before or during the meeting)

- Inform the meeting that you have a prejudicial interest and the nature of the interest
- Fill in the declarations of interest form
- Leave the meeting while that item of business is discussed
- Make sure the interest is recorded on your annual register of interests form if it relates to you or your partner's business or financial affairs. If it is not on the Register update it within 28 days of the interest becoming apparent.

YOU MUST NOT:

- participate in any discussion of the business at the meeting, or if you become aware of your disclosable pecuniary interest during the meeting participate further in any discussion of the business,
- participate in any vote or further vote taken on the matter at the meeting

This page is intentionally left blank

Agenda Item 8

DECISIONS AGREED AT THE MEETING OF THE PLANNING AND HOUSING COMMISSION HELD ON 5 MARCH 2019

COMMISSION MEMBERS

City Mayor Paul Dennett	GM Portfolio Holder – Chair
Matthew Harrison	Great Places, Vice Chair
Councillor Nick Peel	Bolton Council
Councillor Linda Robinson	Rochdale Council
Councillor James Wright	Trafford Council
Councillor Carl Sweeney	Wigan Council
Councillor Eamonn O'Brien	Bury MBC
Councillor Suzanne Richards	Manchester City Council
Jane Healey Brown	Arup

INVITED MEMBERS

Councillor Martin Donaghy	Strategic Housing and Planning Member – Bolton Council
Councillor Linda Robinson	GMCA Housing, Planning and Environment Scrutiny Committee Member
Councillor Tracy Kelly	Lead Member for Housing and Neighbourhoods – Salford CC
Councillor Gavin McGill	Bury Council

SUPPORT OFFICERS

Matt Berry	GMCA
Chris Findley	GM Planning Lead
Steve Fyfe	GMCA Planning & Housing Team
Nick Cumberland	Homes England
Anne Morgan	GMCA, Head of Planning Strategy
Lucy Woodbine	GMCA
Steve Sheen	Manchester City Council
Cath Green	GMHP
Mark Ellison	Manchester City Council
Ian Slater	Manchester City Council
Shuff Tariq	GM Homelessness Team, GMCA
Nicola Kane	TfGM

01/19 APOLOGIES

The Chair welcomed all Members to the meeting of the Planning and Housing Commission.

Apologies for absence were received on behalf of Councillor Hannah Roberts (Oldham) and Councillor Derek Antrobus (Salford).

02/19 CHAIRS ANNOUNCEMENT AND URGENT BUSINESS

There were no announcements or matters of urgent business reported.

03/19 DECLARATIONS OF INTEREST

Councillor Suzanne Richards declared an interest in item 05/19 Northern Gateway, as an acting Director of Northern Gateway Operations Limited.

04/19 MINUTES OF THE MEETING HELD 4 DECEMBER 2018

The minutes of the meeting held on 4th December 2018 were presented for consideration.

RESOLVED/-

To approve the minutes of the meeting held on 4th December 2018.

05/19 NORTHERN GATEWAY

Ian Slater, Head of Residential Growth, Manchester City Council provided the Commission with a presentation and overview. He highlighted that this work is one of the largest regeneration projects in the city region and dates back as far as 2002 with the Commonwealth Games. It encompasses 390 acres and the creation of 15,000 new homes.

The Northern Gateway was stated as presenting an unprecedented opportunity to deliver transformational regeneration which will help fulfil Manchester's potential as a truly innovative, sustainable and world class city.

It will also

- Revitalise existing communities.
- Provide affordable housing in the right locations and of the right type and form to ensure that homes are truly affordable for Northern Gateway residents.
- Provide a catalyst for the regeneration of neighbourhoods in the north of the City.
- Provide significant new housing that will positively contribute to Manchester's growth agenda and that of the wider city region.

It was stated that new development will reinforce existing neighbourhoods and establish a series of dynamic, sustainable and integrated places within Manchester's extended city centre.

It was highlighted the challenges of the under populated Irk Valley area in Collyhurst with Investment needed to support this area which resulted in a joint venture between Far East Consortium (FEC) and Manchester City Council.

Hilary Brett from FEC was introduced to the Commission. She listed current challenges to the Redbank area of the project such as lack of power and issues relating to flooding. The existing community in Collyhurst requires both investment and support through

engagement and consultation. The existing housing stock estate will be improved with higher-density more affordable social housing, which is part of the 1st phase of development. It was clarified that where possible, new houses will be built in advance of clearing old stock. Phase 1 of the project includes the city edge up to the brownfield land, which currently has no land use.

A Member queried whether planned tenure of housing will be mixed. It was clarified that it will be in order to build flexibility in for market changes and to ensure momentum can be maintained.

It was clarified that the currently owned 4 MCC council flat blocks in this area will remain as they are, as will the Urban Splash blocks, as both provide stable well-managed stock.

A Member noted the challenges of delivering a project of this scale on-budget and for delivery and implementation to suit all aspirations. It was noted that going forwards, MCC will have to find additional partners for financial support to deliver the plan. It was highlighted that MCC is governed to get best value driven by appraisals and different funding streams.

It was stated that housing development will be higher density on the city's edge, and more family orientated further away. The Intention is to have a balanced process across the development. Land acquisition is in process of acquiring land, and MCC will use compulsory purchase orders where required.

RESOLVED/-

The Commission noted and discussed the Northern gateway item.

06/19 GM HOUSING ACCESS

Steve Sheen, Housing Strategy and Partnerships Manager, Manchester City Council delivered a presentation to the Commission. The presentation provided an update on the GM Housing Access project which aims to understand the different approaches to housing allocations across Greater Manchester. The presentation outlined the research methodology, which involved a desktop review of each allocations policy as well as face-to-face interviews with the officers who manage the allocations schemes. The research was carried out between September and November 2018.

Local authorities are seeing an increase in social housing applications from households in very high need. Simultaneously turnover and lettings are decreasing. There are now 97,139 households on local authority housing registers, and increase of 13% from last year, although concerns were raised about the quality of this data. A number of factors impact on the data including the administrative management and review of who is on the register. Applicants may also be on the housing register but currently living in a social housing property. It was recognised that the data is limited but is the best that is currently available.

The research showed distinct approaches to the allocation of social housing across the Greater Manchester authorities, with some districts seeing social housing allocation as only being for those most in need, and others preferring to let to those in no housing need as well as prioritising those in need, in order to encourage sustainable and mixed communities.

However, all districts are currently finding that those with low or no priority are not getting the chance to be allocated social housing due to the low level of available stock and increased high level of needs in applicants.

The research found that all 10 districts reference and follow national eligibility criteria, however qualification varies across districts on areas such as a local connection and income and equity thresholds. A similar approach to Reasonable Preference is adopted across the ten local authorities although priority applied differently across districts.

All Greater Manchester local authorities hold a housing register, with nine out of ten districts using a Choice Based Lettings (CBL) system to let properties, and one nominating applicants to available properties.

There is a variation in the amount of social housing stock from Registered Providers made available to local authorities, with some receiving close to or 100% of properties, and others receiving 30%. The interviews highlighted that some districts are unclear to whether they are receiving the amount of stock from nominations that they need to run their scheme effectively.

Members supported the development of a GM framework for allocations policies and the benefits this could bring to improve the consistency of policies and the accessibility and availability of social housing. In terms of allocation of social housing, it was stated as being preferential to have a mix and to resist 'rationing' which causes damage to the variety of tenure. Having a knock-on effect on communities, with the most robust being of a mix. Some of the housing being delivered in GM is not in the targeted affordable bracket, this will be a challenge moving forward.

A Member highlighted that in terms of growth aspiration, the focus should reflect supply, with a current imbalance in the system. The Right to Buy policy has reduced social housing stock with some former council owned properties now in the private rented sector. The use of approved ethical letting agencies was discussed with an ambition to expand the current number across Greater Manchester to help improve the private landlord scheme.

The Commission discussed the housing support available to the partners of those that have been ex-military, as they are equally in need. It was clarified that the Government recently consulted on improving access to social housing for members of the Armed Forces, Veterans and their families, and GM submitted a joint response with our ten districts and GM Housing Providers.

The support grant for social rent available through Homes England was discussed with five local authorities in GM being eligible to submit bids. Homes England are resolving any issues of eligibility and require full application details in order to progress bids which will be assessed on a case by case basis.

Agreed: The development of a GM Housing Allocations Framework should be considered.

Action: Circulate the Powerpoint slides to the Commission and report back on the next phase of work in due course.

RESOLVED/-

The Commission noted and discussed the item

07/19 HOMELESSNESS UPDATE

The commission received a presentation of Shuff Tariq, Projects and Partnerships Manager, GM Homelessness Team, GMCA. A Bed Every Night is continuing its commitment to accommodate rough sleepers, starting on 01.11.18 –and is now extended to 30.04.19. The principle of the scheme is to work with people to find sustainable solutions to rough sleeping.

Key figures presented to the Commission were that 1635 people have so far been accommodated, with 'Move-on' figures of those no longer seeking assistance stated as being 466. In terms of rough sleepers that have been recorded as 'moving-on' this is generally onto a supported network, however not all of these are to permanent solutions. Data collected around the scheme is in the process of being cleansed, there is currently a variance around some of the reported numbers.

Continuing challenges include providing accommodation to rough sleepers with more complex needs. It was noted that the long term continuation of the scheme will require substantial funding with a key recommendation to the GM Mayor that committed resourcing is required.

Work is ongoing on a GM ethical lettings agency as part of the Trailblazer funding to develop affordable options in the private rented sector to address homelessness and homelessness prevention. It was highlighted that 4 of the lead housing providers are currently working at risk to progress this, whilst formal approval and decision is sought from the Combined Authority.

There is a need to understand the rough sleeping provision in each local authority, and also the potential impacts relating to welfare reform, particularly on the number of people turning to rough sleeping in the under 35 bracket with a detailed evaluation needed. Work is also needed to capture highlighted issues around volunteering.

It was stated that there is a lack of understanding from the public around the difference between on-street begging and rough sleeping. On street begging has been on the rise in many areas of GM giving a misinterpretation that rough sleeping is also on the rise.

The question was asked if there had been a 'pull effect' for rough sleepers from outside of GM coming in, it was stated that there is generally a lot of movement of rough sleeping between the GM districts, and that the scheme has also brought some individuals that may not be truly needing of support. Some rough sleepers were not registered with a local authority.

RESOLVED/-

The Commission noted and discussed the item

08/19 FUTURE OF GREATER MANCHESTER

- **Greater Manchester Housing Vision/ Strategy**

This item will be rescheduled to a future meeting.

- **Greater Manchester Spatial Framework (GMSF)**

The Commission received a very brief update on the GMSF consultation, 3000 responses have been received so far with transport being a large thematic area of feedback

Action: Paul Dennett to share the draft response sent to the Housing Minister.

- **2040 Transport Delivery Plan**

This item will be rescheduled to a future meeting.

NEXT MEETING

Agreed: to investigate the viability of moving the next meeting scheduled on 11th July to an earlier date

Overview of Planning and Housing Commission policy areas

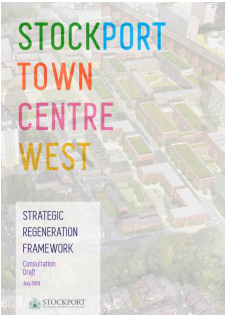
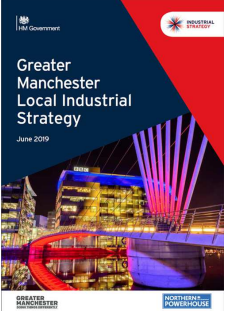
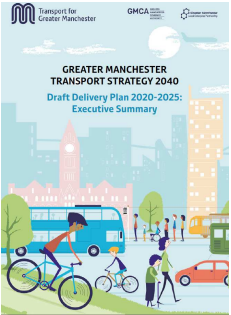
12 September 2019

Page 17



Agenda Item 9

The Future of Greater Manchester



GROWN IN GREATER MANCHESTER. KNOWN AROUND THE WORLD.

GREATER MANCHESTER'S STRATEGY FOR CULTURE AND CREATIVITY



GREATER MANCHESTER



GMSF

- Plan for Homes, Jobs & the Environment
- Strategic plan – thematic policies addressing issues around affordable housing, climate change, clean air as well as scale and distribution of development over the next 20 years
- Consultation on draft ended in March 2019
- Around 17,500 responses
- All responses now on the system – publication at end of the month
- Support for policy framework
- Majority of responses (and objections) in relation to proposed site allocations



GMSF – key issues raised

- No need for Green Belt – plenty of brownfield land available
- Viability of brownfield land – implications of policy requirements (net zero carbon, space standards, affordable housing)
- Infrastructure will not be in place to support the scale and distribution of growth proposed
- Disconnect between level of employment and housing growth being proposed



GMSF – next steps

- Evidence work underway
- around SFRA, carbon and energy, biodiversity net gain, heritage
- Two fundamental pieces of evidence
 - Transport study
 - Viability assessment of the plan
- Publication of responses
- Timetable



Town Centres

- Town Centre Challenge – 9 centres nominated
- Stockport MDC – launched 9 September
- Greater focus on housing in our town centres
- Future High Street Fund – 7 successful bids
- More housing being planned in our town centres
- Series of masterplans and strategies being developed
- Challenges around viability and ‘making the market’

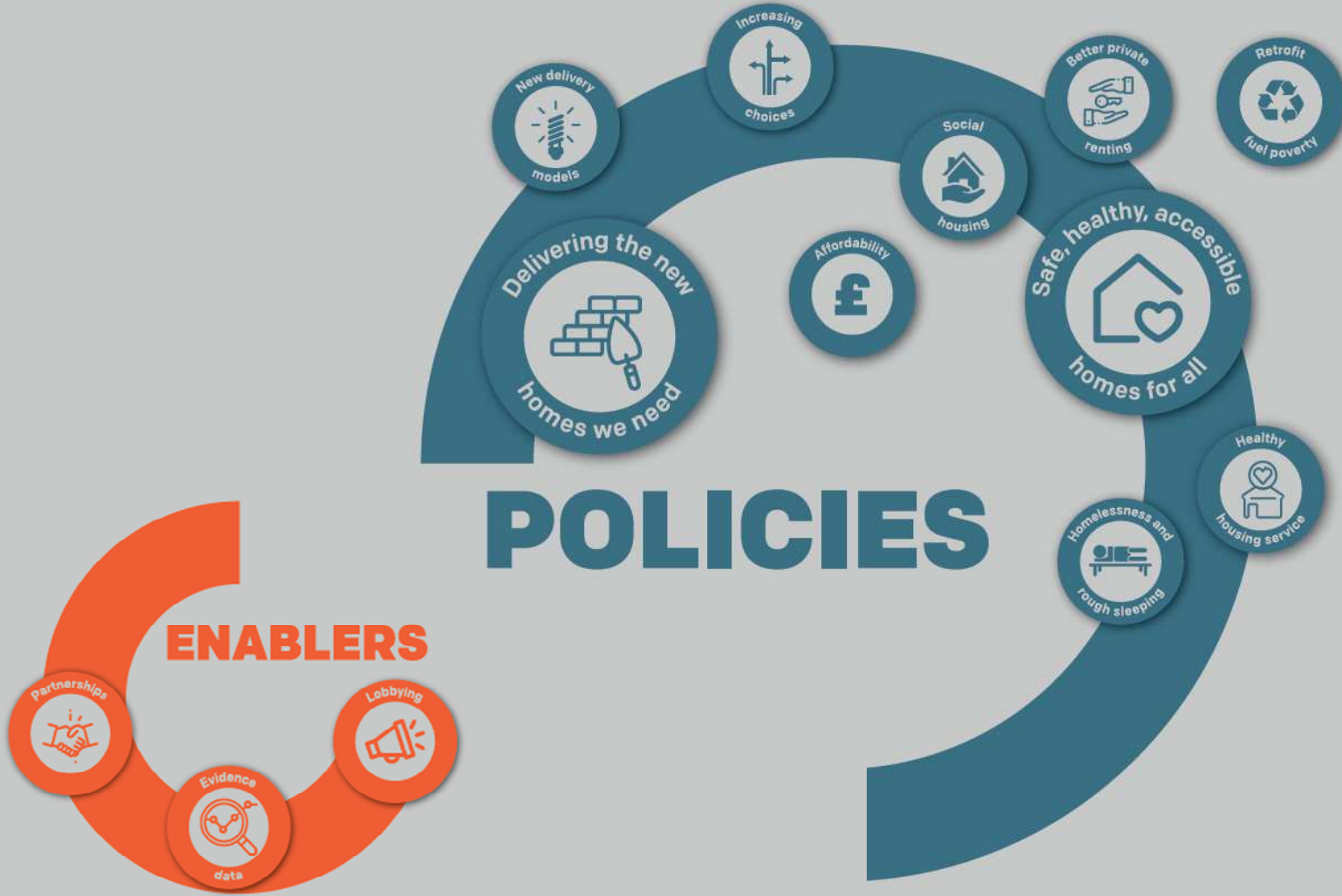


Greater Manchester Housing Strategy 2019-2024



- Healthy homes service to help vulnerable people live safely and independently
- Introduction of a Good Landlord Scheme for the private rented sector
- Deliver 50,000 additional affordable homes by 2037
- Within 10 years, all new homes built in GM to be net zero carbon
- New models of delivery including community-led housing and modern methods of construction
- Develop a GM approach to determining affordability





GM Housing Strategy

Strategic priorities

(A) A safe, healthy, accessible home for all

A1: Tackling homelessness and rough sleeping

A2: Making a positive difference to the lives of private tenants

A3: Developing healthy homes services to support vulnerable households

A4: Improving access to social housing for those who need it

A5: Identifying pathways to volume domestic retrofit and reducing fuel poverty



GM Housing Strategy

Strategic priorities

(B) Delivering the new homes we need

B1: New models of delivery

B2: Investing in truly affordable housing

B3: Increasing choices in the housing market for GM households

STRATEGIC ENABLERS

① **Partnerships** incl. MOU v2; relationship with Homes England

② **Evidence and data** incl. better understanding of stock across tenures

③ **Lobbying** incl. greater resources to raise standards in PRS; scrapping RTB



Infrastructure



One of the five foundations of productivity: Ideas, people, infrastructure, business, environment, places.

Our vision is to *“build the integrated 21st century infrastructure that GM needs, a comprehensive infrastructure plan for the city region is required. This needs to meet both local and national priorities, developed in consultation with Government and Infrastructure providers and underpinned by a consensus to propel its delivery and success”*.

To secure this:

- The Government will join the Greater Manchester Strategic Infrastructure Board and
- Greater Manchester will develop a single infrastructure plan – and identifying opportunities to fund that plan - to put in place the integrated 21st century infrastructure needed for digital driven, clean and inclusive growth;

Infrastructure – What are the challenges

- Challenge 1: Greater Manchester needs infrastructure capable of delivering **low/zero carbon heat**
- Challenge 2: There needs to be a substantial programme of **reduction in heat demand** from existing and new buildings
- Challenge 3: The current **electrical infrastructure** needs to be able to accommodate the growth of local renewable generation, rapid electric vehicle charging and, potentially, the electrification of heat
- Challenge 4: Greater Manchester's **transport infrastructure** networks should provide the capacity, connectivity and diversity to meet the future needs of its residents
- Challenge 5: Greater Manchester needs the infrastructure to **support ultra-low emission vehicles**
- Challenge 6: Provision of infrastructure that maintains and/or reduces **flood risk** across Greater Manchester whilst accommodating developmental growth and climate change
- Challenge 7: Providing **green and blue infrastructure** reacting to the spatial pressures on the finite space and maximises the eco-systems services that it provides and improving accessibility
- Challenge 8: Providing pervasive, affordable, resilient **digital connectivity**
- Challenge 9: Greater Manchester's infrastructure needs a **collaborative and co-ordinated approach** to meet the present and future needs of the region
- Challenge 10: Sourcing of **funding** to meet the present needs and enable change for the future
- Challenge 11: Infrastructure that is **resilient** to shocks and stresses



Infrastructure – Why is now the right time?

Challenging policy objectives

- Spatial Framework – will be robustly examined to ensure it can be delivered, infrastructure will be required early with investment stepping up. Vast majority of new development in the existing urban areas, Victorian era infrastructure
- 5 Year environment plan with target for net zero carbon development by 2028, carbon neutrality by 2038 and biodiversity net gain, climate change
- Raising productivity, rebalancing the national economy – leading the Northern Powerhouse for prosperity, backlog of underfunding in economic infrastructure. Significant investment opportunity and for cleaner green growth
- Will build upon the National Infrastructure Commission blue print for funding 5 yearly devolved and consolidated transport settlement but extends this to all publically funded economic infrastructure and for longer (10 years) and at sufficient scale to deliver the Spatial Framework and carbon neutrality



Infrastructure Strategy – Produced by the Strategic Infrastructure Board



A short high level document:

- Outlines the aims and outputs of the GMSIB
- Explains how the Board will work together to provide:
- Address the 11 Framework Challenges
- Enable and support Cross-sector integrated thinking and working

Strategic Infrastructure Board

- Provide strategic independent advice
- Build on the existing strong relationships in place between GMCA and the utility companies
- Provides the basis for new ways of partnership working across Greater Manchester



Infrastructure Flood Risk Management

- Challenge 6: Provision of infrastructure that maintains and/or reduces flood risk across Greater Manchester (GM) whilst accommodating developmental growth and climate change
 - Investment from Grant in Aid, Local Levy funding and public sector to deliver flood risk reduction measures. Local levy is raised through the Regional Flood and Coastal Committee (RFCC). With the introduction of the partnership funding approach it is invaluable resource to “match funds” with other contributing partners.
 - GM is represented at the NW RFCC and the GM Flood and Water Management Board (FWMB) by 3 council members providing the opportunity to influence future investment.
 - Stronger connections with PHC will help increase political support to secure funding for areas of flood risk priority.



Infrastructure Flood Risk Management

- Challenge 6: Provision of infrastructure that maintains and/or reduces flood risk across Greater Manchester (GM) whilst accommodating developmental growth and climate change
 - Partnership working is key to future invest as funding from existing sources are difficult to secure for smaller scale projects especially surface water. Challenges around funding is the same for more innovative natural (green) solutions.
 - To find “match funds” with other contributing partners is difficult.
 - Working with projects such as IGNITION that will look to find more innovative funding solutions.



Homelessness

- Rough Sleeper Initiative
- Housing First
- A Bed Every Night Phase 2
- Ethical Lettings Agency
- Social Impact Bond
- Wider Trailblazer work streams



Role of the Commission

- Governance for the GM Housing Strategy Implementation Plan which is currently in development
- Monitoring and tracking progress of delivery of strategic priorities
- Support our strategic enablers in particular partnerships and lobbying
- Help to prioritise work – what do you want to discuss?





Delivering Biodiversity Net Gain for Greater Manchester.

An overview and update from the Greater Manchester Natural Capital Group to the Planning and Housing Commission

12th September 2019

www.gov.uk/natural-england

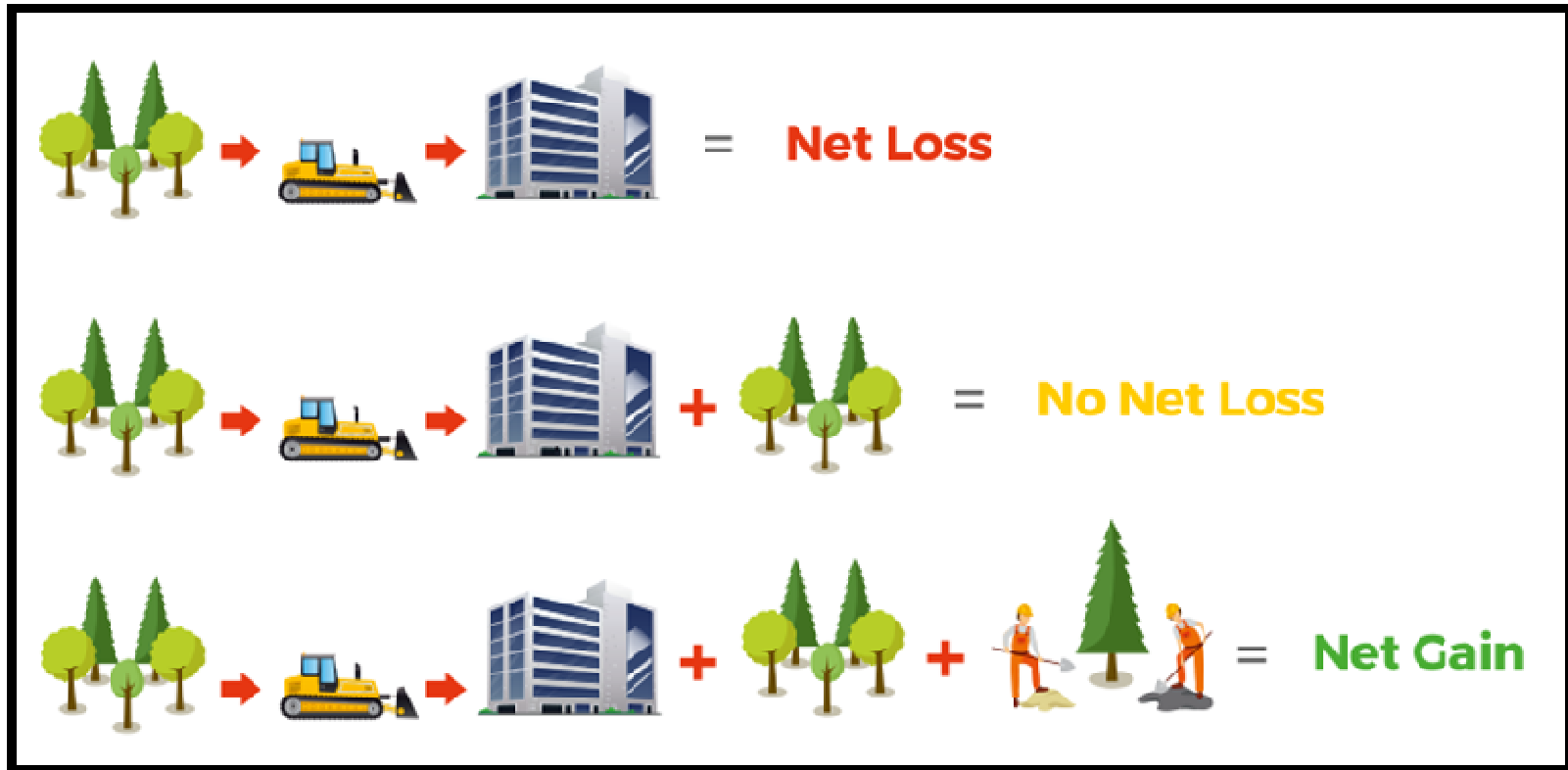


- What is Biodiversity Net Gain?
- National Policy context: Moving towards Mandatory Net Gain
- Existing Examples
- Local Policy context: A Greater Manchester Approach
- Delivering Biodiversity Net Gain for Greater Manchester
 - Net Gain Task Group and Roadmap
 - Tools and Training
 - Habitat Banking and Spatial Prioritisation
- Conclusions
- Next Steps

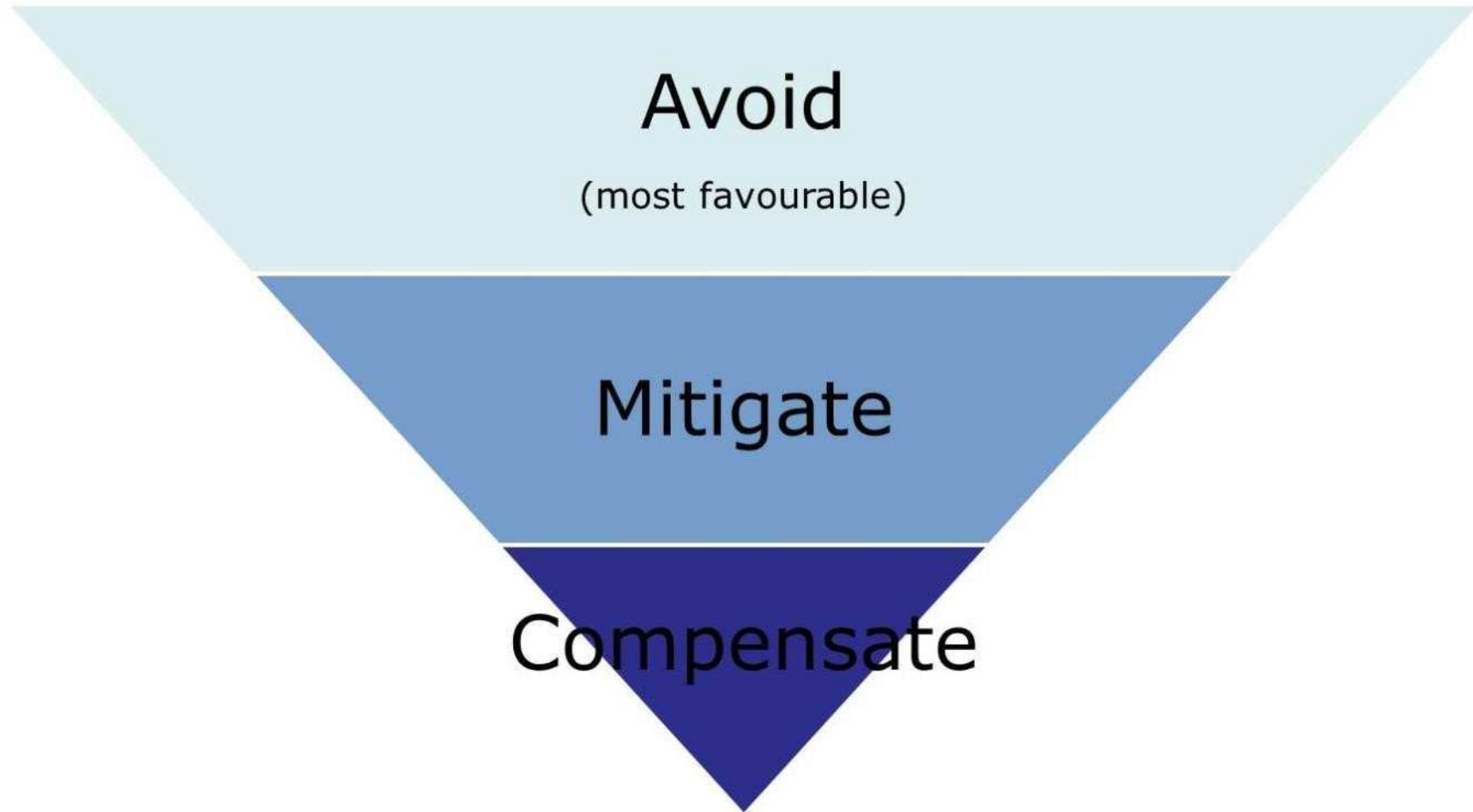
What is Biodiversity Net Gain?



Page 37



Biodiversity net gain is when a development leaves biodiversity in a better state than which it was found





Planning policies and decisions should contribute to and enhance the natural and local environment by ... minimizing impacts on and providing net gains for biodiversity

(National Planning Policy Framework (2019))

- 25 Year Environment Plan (2019) and consultation on Mandatory Net Gain (2019)
- Environment Bill (2019/2020?)



- Mandatory on all development types
- 10% Biodiversity Net Gain
- Defra Metric should be used to measure biodiversity
- Mitigation hierarchy should be followed
- Support for a 'spatial hierarchy' to incentivise on site and local compensation where appropriate.
- Local Nature Recovery Strategies should inform off-site compensation



- Working with influential partners such as Natural England and the Wildlife Trust – e.g. Dorset
- Putting in place an in house team of self financing staff – e.g. Warwickshire
- Focussing on local flagship species – e.g. South Devon (a collaboration of LPAs)
- Embedding in planning policy with a Biodiversity Supplementary Planning Document (SPD) – e.g. Litchfield



- Greater Manchester; the Urban Pioneer
- Greater Manchester Strategy 'Our People our Place'
- 5 Year Environment Plan
- Greater Manchester Spatial Framework
- Greater Manchester Infrastructure Programme
- Local Authority Plans
- Natural Capital Accounts and Investment Plan
- Nature Recovery Network

What benefits will Biodiversity Net Gain bring?



- Supporting local biodiversity gains (increasing quality of developments and local greenspaces)
- Generating new investment into local and regional strategically important biodiversity sites through Habitat Banking and bespoke offsetting projects
- Joining up environmental and non-environmental funding models to support a sustainable city region and deliver the Mayor's Zero Carbon Target.
 - GM Environment Fund
 - Carbon Banking/Offsetting/Sustainable Drainage/Local parks funding models
 - Pond Creation for Great Crested Newts to support District Level Licensing
 - New Environmental Land Management Scheme
 - Supporting farm-scale natural capital plans
 - Major Infrastructure Projects (HS2, Green Corridor)
 - External funding bids



Delivering Biodiversity Net Gain for Greater Manchester: The Net Gain Task Group

Overview and Progress Update

The Net Gain Task Group and Roadmap



The Task Group

- Established by and reports to Natural Capital Group, working closely with Planning Officers Group
- Membership includes: major developers and housebuilders, local planning authorities, NGOs and Government agencies.
- Chaired by the Combined Authority
- Facilitated by Natural England

The Roadmap sets out how partners and stakeholders will work together to embed biodiversity net gain. This includes:

- Developing practical guidance and testing on pilot sites (informing how and when Biodiversity Net Gain will be adopted at a Greater Manchester level)
- Integrating Biodiversity Net Gain with wider policy and strategies in Greater Manchester
- Setting out an approach to support off-site delivery (Habitat Banking and Offsetting)
- Providing training for planners, developers and consultants
- Developing a funding model to support delivery in Greater Manchester



Tools

- Adopt the Defra Metric for measuring Biodiversity Net Gain where this is required
- Testing the Metric in Greater Manchester and influencing version 2.0
- Developing tools to support practical decision-making at a local and City Region level

Training

- Regular attendance and updates to Planning Officers Group
- Overview presentations and awareness-raising activities with Planning Officers
- More is needed and will be delivered

Habitat Banking and Spatial Prioritisation – Many questions and options to work through and agree



- Habitat Banks will support Biodiversity Net Gain and contribute to wider Greater Manchester objectives to support the people of Greater Manchester (Where should they be? And Who should be responsible for oversight and monitoring)
- Identifying and Assessing Options for Habitat Banking (how will they be delivered and maintained?)
- Analysing need (how many will be needed?)
- Outlining the role of Habitat Banks in supporting planning decisions (when will they be needed?)
- All underpinned but a strong relationship with Local Planning Authorities and existing processes



- Collaboration works and is helping us to determine the right scale for delivery
- A road map helps us know the direction of travels with lots of choices along the way.
- Clear consistent policy at a Greater Manchester and local level is vital
- Biodiversity net gain will bring in funding but it needs kick starting
- There is a funding and resource demand to set up the mechanisms required, review assessments and oversee delivery
- Managing offsetting requirements across Greater Manchester and local planning authority boundaries is one of the most difficult things to sort out



- Understand likely demand / need and how we deliver across Greater Manchester including supporting forerunners
- Establish the mechanism to coordinate and manage delivery of biodiversity net gain that is fully supported by Local Planning Authorities
- Engaging with all 10 districts and more Greater Manchester developers to embed the principles and approach at a local level
- Report back to the next PHC on recommendation for a preferred approach.
- Continued engagement with Defra to inform National Net Gain Policy and delivery

This page is intentionally left blank